

FETAKGOMO LOCAL MUNICIPALITY

YOUTH DEVELOPMENT POLICY FRAMEWORK



OUR VISION 2030

“A VIABLE MUNICIPALITY IN SUSTAINABLE RURAL DEVELOPMENT”

MISSION

“TO PROVIDE INTEGRATED SERVICES IN ENABLED ENVIRONMENT FOR GROWTH AND DEVELOPMENT”

EFFECTIVE DATE: 29 JULY 2013-JUNE 2016

COUNCIL RESOLUTION NO: CS20/2013

COUNCIL MEETING DATED: 29 JULY 2013

- **INTRODUCTION**

After having established ourselves as an institution of government capable on delivering on the needs of our communities, there is a need to create a policy environment that will give effect to youth development initiatives. This Policy Framework takes its cue from advances, shortfalls, and challenges that the municipality incurred since its formal inception in the year 2000.

South Africa, through its Constitution (1996), recognizes the role played by youth and their future role in molding a society that all can be proud of. The founding of the National and the Provincial Youth Commissions in the early years of our democracy and recent formulation of National Youth Development Agency are demonstration of the value attached to youth in society.

This policy is a prescription of the National Youth Development Framework for Local Government which was adopted in March 2008 at the National Youth Infrastructure Summit. The said national policy itself flows from the National Youth Development Policy Framework (NYDPF): 2002-2007, which also flows from the National Youth Policy (2000)

All the mentioned national youth policies prescribe that each municipality should develop and formally adopt a Local Youth Policy as a statement of commitment of participatory youth development.

The Local Government sector has undergone very profound changes over the past decade, resulting in the establishment of new municipal structures in 2000. The Constitution provides for a developmental municipality whose role is direct provision of basic and developmental services to its area of jurisdiction. The Municipal Structures Act (1998), Municipal Systems Act (2000), White Paper on Local Government (1998), and the Integrated Development Planning and Performance Management Regulations (2001) were developed to bind all the metropolitan, district, and local municipalities in their youth development practices across the country.

The municipality subsequently identified the need to develop a youth development policy that among other things will spur on the active involvement of youth in service development, implementation and creating opportunities for youth to have a voice in decisions which affect them.

Over the period of its existence, Fetakgomo Local Municipality has learned that its youth are faced with myriads of challenges such as: unemployment, poverty, HIV/AIDS, limited access to higher education as well as lack of skills development opportunities among others. Our youth are also confronted with the challenges of substance abuse, moral degeneration.

- **BACKGROUND**

The Fetakgomo Local Municipality is a category B municipality that is located within the Greater Sekhukhune District Municipality (GSDM) of Limpopo Province. Current demographic research (Statistics South Africa, 2007) indicates that the municipality hosts a population of about 112232. This represents a statistically significant increase compared with about 92,083 populations in 2001. The municipal area is largely rural, and is dominated by traditional land ownership. Like most rural municipalities in South Africa, Fetakgomo is characterized by a weak economic base, poor infrastructure, major service backlogs, dispersed human settlements and high poverty levels. The municipality itself is also an embryonic one that is currently grappling with revenue generation and performing its full array of functions effectively.

In the social field the municipality is beset with low/weak education base and illiteracy levels. The number of people with no schooling account for 18, 7 % (18,412) of the population. No schooling proportion is followed by those who have some primary education. There are a handful of people in the area with bachelor's degree, 520 people.

Despite its spatial legacy and relative newness of the organization, Fetakgomo Local Municipality has a bold development vision, as well as seasoned leadership to pursue it.

- **3. STATEMENT OF INTENT**

- To provide an official municipal policy framework on which youth development programmes are based
- To formalize establishment of the Municipal Youth Forum, this will institutionalize youth development within the municipality.

- To ensure mainstreaming of youth development in the broader integrated development planning processes.
- The policy is further aimed at empowering the youth regarding decision making and participation in terms of issues affecting them, within the Municipal Council.
- To rationalize the municipal yearly design, implementation and monitoring of youth development package.

4. STRATEGIC OBJECTIVES

- The overall aim of the policy is therefore to engender the active involvement of young people.
- To improve the quality of lives of young people in Fetakgomo by militating against all social and economic challenges that may impair their human development ability.
- Establishment of a youth development institutional model, aimed at creating opportunities for young representation in decision making, and participation in terms of issues affecting them within the municipality.
- Developing and implementing a coordinated, multi-sectoral, interdisciplinary and integrated approach in designing and executing programmes and interventions that impact on major youth issues.
- Ensuring that youth service delivery is aligned to the municipal service delivery priorities
- Ensuring that youth development process starts where young people themselves are i.e. at community level.

5. DEVELOPMENT PROGRAMME CONTENT

The Youth Development Structure in Fetakgomo Local Municipality is constituted of the following:

5.1. Definition of Youth

Youth is defined in line with the National Youth Commission Act, 1996 as young people between the ages of 14 and 35. This policy recognizes the need to segment certain age categories for enhanced and focused interventions in addressing particular issues and concerns related to each age group. This age definition could be broken down in a 15-19 range with a focus on education and training; 20-24 range with a focus transition from school to work; and a 25-28 range with a focus on training, learnerships and employment.

5.2. Definition of Youth Development

The Fetakgomo Youth Development Framework recognizes and acknowledges youth development as:

“a process whereby young women and men are able to improve their skills, talents, and abilities, as well as to extend their intellectual, physical and emotional capacities; it includes the opportunity for young men and women to express themselves and to live full lives in all social, culture, economic and spiritual spheres”. Youth development also refers to engaging young women and men as participants in the decision making processes.

5.3. Principles and Values of youth development

The Youth Development Policy Framework for Fetakgomo Local Municipality has the following guiding principles:

- **Strengths- based:** young women and young men have gifts and talents that should be identified, and they should be provided with opportunities to exercise and enhance these gifts and talents;
- **Human right:** Youth development must promote non-discrimination, adhere to democracy and good governance and protect human rights;
- **Partnership:** Young women and young men are active partners and beneficiaries in their own development therefore; young women and young men should be provided with the opportunities for leadership during the course of the programme.;
- **Diversity:** Young women and young men are a heterogeneous group: e.g. women living with disability; HIV and AIDS infected and affected; and may have particular needs that should be catered for;
- **Holistic:** Young women and young men have a broad range of inter-related needs; therefore, youth development should address young people' s needs holistically in an integrated manner;
- **Empowerment:** Young women and young men need opportunities to engage in skills development, education and sustainable livelihoods;
- **Dignity and respect:** Youth development should instill a sense of worth, purpose and direction;
- **Transformation:** Youth development is a dynamic process that transforms individuals, communities and society;

- **Relevance:** Youth development should be located in relevant contexts: family, community and work place sectors;
- **Participation:** Youth development should assist young people to become active and contributing citizens;
- **Equity:** Youth people should have equal access to developmental opportunities.
Youth development should promote equal redistribution of societal, political, and economic power and should strengthen young people's power to utilize such resources to meet their needs;
- **Effectiveness:** Youth development should meet the need of young people and produce desired results and outcomes;
- **Sustainability:** Youth development should meet the needs of the current and future generations through social advancement, environmental protection, and economic prosperity. Sustainability must be reflected in strategic and business plans, and budgets. It must inform planning and decision making; and
- **Accountability:** Everyone who renders youth development services should be held accountable for the delivery of appropriate and quality service. Youth development initiatives should instill accountability and responsibility in young people.

5.4. Problem Analysis

Fetakgomo Local Municipality has for the purpose of this polity, identified the following as challenges facing youth development

5.4.1 Human Resource Development Challenges

- Lack of career guidance
- Lack of skills and training
- Unavailability or inaccessibility of financial support for skills development
- Unavailability of schools for youth with disabilities
- Alarming spread of HIV/AIDS spread and teenage pregnancy
- Continued inaccessibility of higher education to youth

Economic Development Challenges

The municipal local economic development (LED) interventions on youth development shall be informed by the following challenges:

- An ever increasing number of out-of-school graduates and semi-literate youth who a
- Young people generally lack skills which makes them unemployable

Amongst the youth the following groups are the most affected by these challenges:

- Unemployed youth
- Disabled youth
- Unskilled youth
- illiterate youth

5.4.3 HIV/AIDS Challenges

This is critical because of the following challenges:

Health institution are not resourced and geared to attend to the HIV/AIDS challenges facing youth

- there are few youth health workers, support groups and youth centers for supporting youth living with HIV/AIDS and affected by the pandemic
- There is a continued poor use of contraceptives, condoms and especially female condoms.
- Youth are not participating in clinic committees
- Families, peers and partners have limited awareness of their supportive role in relation the youth infected by HIV/AIDS
- These challenges arise from ignorance, illiteracy, poverty, sexual abuse and fear of rejection.

5.4.3 Main –Streaming Challenges

The mainstreaming challenges are

- Low levels of youth mobilization
- Limited targeting of youth in service delivery processes and a lack of resource to contribute to youth development

5.5 Guiding Pillars for Youth Development Programme

The following proposed programmes will be a basic platform for action:

Job creation programme:

Through this programme youth micro entrepreneurship skills will be enhanced;

Skills training workshops in partnership and linking to relevant Sectoral Education and Training Authorities (SETAs)

Provide capacity building for Non Profit Organizations and Community Based Organizations (youth focused organization) rendering social programmes to the Youth of the municipality.

Assist in facilitating the flow of information for job seekers, especially the first time job seekers to access information about real jobs placement.

Tertiary education youth to be linked to the job agencies and a more targeted skills development project would be necessary for youth without the necessary skills. Youth Employment Strategy that compels all the companies working within Fetakgomo to be developed.

Poverty Alleviation Programme

The youth Development Unit of the Municipality shall facilitate access to social grants and basic services such as water, sanitation, housing and electricity.

The municipality shall also ensure that youth headed households and indigent families are registered to receive free basic service.

Young people with disability to be linked with Provincial Social Grants, in terms of disability grant.

Young people need to be helped to start self schemes, rather than to solely depend on social grants.

Skills Development Programme

The municipality shall facilitate leaderships, volunteerism and better access for all the youth to qualify education.

Reading among young people should be encouraged

One way of dealing with skills development issues, will be through the establishment, business advice service, Literacy/Numeracy and reading

development programmes, Science and Technology programme including career guidance and internet.

Health Promotion

Build a healthy youth of Fetakgomo through HIV and AIDS intervention programmes e.g. Awareness, care and support, peer education and counseling programmes. Link up with the Health Department and other stakeholders as well as the AIDS Council of the municipality. Awareness campaigns on HIV/AIDS and Teenage Pregnancy prevalence.

Recreational Programmes

The municipality deems it important to provide a supportive environment and a sense of belonging for the youth, and this can be most easily achieved through carving out a space for them in sports and recreation. Programmes encourage sport involvement and development should be put in place.

Arts, Culture & Heritage Promotion Programme

This programme should be aimed at developing new talent in this field as well as promoting the emerging artists, and paving career path for them. Establish partnerships in creating platforms for up and coming youth artists.

Good Governance

Through this programme contact between the municipality and its youth will be improved. This will entail the municipal communication strategy identifying youth as key stakeholders and mapping out programmes of engagement.

Social Responsibility

The youth of Fetakgomo will also be expected to socially contribute to the being of other vulnerable groups such as Children, the Aged, Women and People with Disabilities. They will be expected to assist in organizing commemoration events as well as raising funds for those events, regarding other vulnerable groups in the jurisdiction of Fetakgomo. This is aimed at promoting the sense of volunteerism among young people.

Youth Moral Regeneration

There is a need for programmes that will promote regeneration of morals among young people.

Moral Regeneration Movement (MRM) programmes for young people will be integrated into the Service Delivery and Budget Implementation Plans.

6. **Programme Implementation**

6.1. **Location of the Youth Unit**

Youth issues will be coordinated mainly from the office of the mayor. The administrators in this unit shall:

- To coordinate and oversee the development and implementation of the youth development programme in the municipality
- Motivate for the provision of resources and budget for programme implementation
- Interact and liaise with government departments and institutions regarding youth development
- To continuously engage in research projects aimed at informing, monitoring, evaluation and improving service delivery to young men and women
- To monitor and evaluate municipality wide youth service delivery
- Through the municipal manager, report to council on municipal wide youth development progress

6.2. **Other Units of the Municipality**

The office of the mayor will interact with other units of the municipality with regard to youth matters. The relevant units will include IDP, LED, Community Service, Budget, Town planning, Technical Service and Supply Chain Management.

6.3 **Partnerships**

Relevant partnership agreements will be entered into with other role players such as; Non Governmental Organizations (NGOs), community Based Organizations (CBOs), and other Governmental Departmental whose service is youth focused:

The example o such partnership includes:

Skills Development and Job Creation Programmes:

Department of Public Works for National Youth Service Programme

Sectoral Education and Training Authority (SETA)

The Department of Labour for learnerships & Skills development programmes

National Youth Development Agency for youth business entrepreneurship funding

Poverty Alleviation Programmes

- The Department of Social Development (provincial) regarding social grants
- Provincial Health Department regarding health promotion programmes
- Programme for youth out of school, NGOs such as Hope World Wide, and Love Life in terms of HIV/AIDS programmes
- National Institute for Crime Prevention and Reintegration of Offenders (NICRO), Centre for Study Violence and Reconciliation (CSV), South African National Council for Alcohol and Drugs Abuse (SANCA) AND South African Police Service (SAPS)
- The Provincial Department of Arts, Sports and Culture for recreation and heritage programmes. Other municipality, NGOs, CBOs, and Sports Bodies will also be involved in sports and recreation programme
- Higher Education Institutions (HEIs) provide career guidance for youth finishing school and placement of youth learners for
- International Relations in terms of Youth Exchange Programmes to be entered into with a foreign city. Such a programme should benefit young people with mutual learning and training.
- Moral Regeneration Programmes will be done in partnership with the Moral Regeneration Movement (MRM).
- HUMAN Rights Commission (HRC) and Commission for Gender Equality will be involved in awareness raising and educational programmes for young women and men regarding their rights as human beings, citizens of the country and as women and men.
- Corporate companies businesses will be included for social responsibility programmes.

All partnership Agreements will be accompanied by Memorandum of Understanding (MOU). A database will be developed that include all potential organizations or partnership purpose.

Schedule 1: The Municipal Youth Council

1. Purpose of the municipal youth council

To provide for the establishment, powers and functions of Fetakgomo Youth Council. Provide for the principles guiding the composition of the Fetakgomo Youth Development Unit, outline mechanisms or the appointment and disqualification of members of the Fetakgomo Youth Council, and determine the term of office and manner in which vacation of the office should be managed, to establish basic guidelines for operations of the Youth Council that include its planning processes, its meetings and administration matters, to empower the youth council on matters of its performance management framework and system, to create regulatory environment for its financial activities, to provide for legal matters pertaining to it, and to provide for matters connected herewith.

2. Preamble

Whereas Fetakgomo Local Municipality, a member of a democratic and developmental system of local government in the Republic of South Africa, contribute to the necessary creation of a united, non-sexist and prosperous society in which the youth shall promote reconciliation and unity, build a new patriotism and foster peace, justice and human rights culture.

Whereas a need exist to provide principle, mechanisms and processes for the Fetakgomo Local Municipality to empower the youth uplift their social and economic empowerment progressively to enable their meaningful participation in governance;

Whereas it is imperative that the Fetakgomo Local Municipality recognize the role played by the youth, which they will continue to play, as the most energetic and creative sector of society in relation to the challenges they face and the opportunities they are exposed to;

Whereas a holistic approach is required to achieve the institutionalisation of the youth development and youth participation in the governance of the Fetakgomo Local Municipality complementing the developmental fundamentals of national and provincial legislative and policy suites.

3. Definitions

Definitions are herein made for the purpose of this policy, unless the context indicate otherwise-

- a) "Chairperson" means the chairperson of the Fetakgomo Youth Council established in terms of Schedule 1 of Fetakgomo Youth Development Policy
- b) "The Youth Council" means the Fetakgomo Municipal Youth Council established in terms of Schedule 1 of Fetakgomo Youth Development Policy
- c) "Committee" means a committee established under section 16(1) of this policy
- d) "Council" means the municipal council of the Fetakgomo Local Municipality
- e) "FTM" the abbreviated version of Fetakgomo Local Municipality
- f) "Deputy Chairperson" means the deputy chairperson of the Structure designed in terms of Schedule 1 of Fetakgomo Youth Development Policy

4. Establishment of the Fetakgomo Municipal Youth Council

- (1) A Fetakgomo Municipal Youth Council is to be established in terms of this Schedule 1 of Fetakgomo Youth Development Policy Framework.
- (2) The Youth Council is a jurisdictional body of the Fetakgomo Local Municipality and must exercise its functions in accordance with Fetakgomo Youth Development Policy Framework or by-laws of Fetakgomo Municipality and relevant legislation.

5. Seat of the Youth Council

The Mayor in consultation with the Council must determine the seat of the Youth Council.

6. Mandate(purpose) of the Fetakgomo Youth Council

The Youth Council must-

- a) Co-ordinate, facilitate, advice and monitor the mainstreaming of youth development in the policies and programmes of the municipality
- b) Build relations with other youth organizations and non-government organizations in the municipality on youth issues.

7. Functions and Powers of the Fetakgomo Municipal Youth Council

The Youth Council must be empowered with:

- a)** Advisory role on matters affecting youth development.
- b)** Liaise with the provincial, national and other local spheres of government on youth issues, and other youth organization and non-government organizations in the municipality nationally and internationally.
- c)** Monitor, review and input on the development and impact of municipal policies on youth in the municipality and make recommendations,
- d)** Advocate and lobby for and enabling environment for youth participation in all private and public institution; and
- e)** Drive strategic research and policy development on youth development, capacity building and resource mobilization initiatives;
- f)** Recommend policy intervention, strategies and programmes for youth development to the municipality.

8. The Executive Committee of the Youth Council

- a) The Executive Committee of the Youth council shall consist of a number of member's equivalent to the number of the municipal wards existing at the time of its formation.
- b) They shall all serve on part-time basis
- c) The Executive Committee of the Youth council is formulated by members forwarded from each municipal ward youth forums.
- d) Members referred to in sub-section 8(c) shall among themselves on their first sitting-
 - i. Elect a chairperson
 - ii. Elect deputy chairperson
 - iii. Elect a secretary
 - iv. Elect a deputy secretary
 - v. Elect a treasure
- e) All other members shall remain and form part of the Executive Committee of the Municipal Youth Council.

9. The factors to be take into account in the election of Youth Council Executive Committee .

Members

They shall include:

- a) Participation in Youth Structures within the jurisdiction of the Fetakgomo Local Municipality
- b) Participation in community development work

10. Disqualification

A person may not be appointed as a member of the youth council if he or she-

- a) Is not a South African citizen and ordinarily resident in the jurisdiction of the municipality
- b) Is an unrehabilitated insolvent
- c) Is a member of parliament, any provincial legislature or any municipal council
- d) Is employed by the national, provincial or local government on a full time basis
- e) Has notwithstanding paragraph (f), at any time been convicted of theft, fraud, perjury, or an offence under the Corruption Act, 1992(Act no. 94 Of 1992), or any other offence involving dishonesty
- f) Has been convicted after commencement of the Constitution of the Republic of South Africa, 1993(Act No. 200 of 1993), and has been sentenced to a period of imprisonment of not less than one year without an option of a fine
- g) Has as a result of improper conduct, been removed from office of trust
- h) Has been declared by a court to be mentally ill or disordered

11. Terms of Office of the Executive Member of the Youth Council

- a) Executive Member of the Youth Council shall hold office for period of three years
- b) No person may be appointed as a member of the Youth Council for more than two Consecutive terms.

12. Termination of term of office for member

- 1) A member of the Youth Council cease to be a member and must vacate his or her office-
 - a) If he or she resigns;
 - b) If he or she dies;
 - c) If he or she is absent from three consecutive meetings of the Youth Council without prior notice of leave to the chairperson; or
 - d) If he or she term of office is terminated under section 11(b);

- 2) The Mayor in Consultation with the Council may at any time terminate the term of office of any member of the Youth Council Executive Committee if, in the Mayors opinion, there are good reason for doing so and after following due process;
- 3) In the event of successful application of Section 12(2), the Ward Youth Forum that forwarded the individual must forward another one.

13. Meeting of the Municipal Youth Council

- 1) The Youth Council must meet at least four times a year
- 2) The procedure at a meeting of the Youth Council will be determined by the Youth Council;
- 3) The quorum for a meeting of the Youth Council will be a simple majority of the members of the Youth Council;
- 4) When both the chairperson and deputy chairperson of the Youth Council are absent from a meeting of the Youth Council, the members present at the meeting must elect one of their number to preside at such a meeting;
- 5) A decision of the Youth Council will be taken by a majority of the votes of the members present at a meeting of the Youth Council. In the event of an equality of voters on any matter, the chairperson will have a casting vote in addition to his or her deliberative vote;
- 6) Minutes of the every proceedings of the Youth Council must be recorded and entered into a book kept for that purpose.

14. Committees of the Fetakgomo Youth Council

The Youth Council may, from time to time, form committees to enable it to perform its functions.

15. Administrator of the Youth Council

- 1) The head of administration in the office of the mayor, or any person authorized to shall serve as the administrator for the Youth Council.
- 2) Such an administrator shall-
 - a) Act as an ex-officio member of the Youth Council;
 - b) Is the accounting officer of the Youth Council for purpose of the Municipal Finance Management Act;
 - c) Be responsible for the management and administrative control of the affairs of the Youth Council.

16. Youth Council Outcomes Performances and Targets

- 1) The Youth Council, must submit for approval to the council through the Mayor, two months prior to the start of the new financial year-
 - a) The identified Youth Council outcomes
 - b) The performance measures and indicators for assessing the Youth Council performance in delivering the objectives and outcomes
- 2) The Youth Council must submit to the Mayor proposals concerning the matters dealt with within the time-frame set for annual budget process of the Municipal or such other date as may be prescribed.

17. Finance

In line with the applicable provisions of the Municipal Finance Management Act:

- 1) The Youth Council is financed from:
 - a) Money that is appropriated by Municipal Council for the Youth Council;
 - b) Income derived by the Youth from its legally compliant activities;
 - c) Money received from a source approved by the Municipal Finance Department
- 2) The financial year of the Youth Council shall be concurrent with that of the Fetakgomo Local Municipality (the period 1 July in any year to 30 June)

18. Reporting

- 1) In addition to any other duties or functions assigned to the Youth Council by this Schedule 1 of the Fetakgomo Youth Development Policy or any other Council directive, the youth council shall-
 - a) On quarterly basis submit to the Mayor a report on its activities;
 - b) Within the Municipal Council prescribed time-frames after the end of the financial year, the Youth Council must prepare and submit to the Mayor and Council an annual report, including a report of activities undertaken in terms of its functions set out in the Fetakgomo Youth Development Policy
 - c) A statement of the progress achieved during the preceding year towards the realization of its functions.
- 2) The Mayor must table in Council each annual report submitted.

19. Commencement Date

This Municipal Youth Development Policy Framework

- a) Is called the Fetakgomo Youth Development Policy Framework
- b) It commences on the date fixed by the Municipal Council.

FETAKGOMO LOCAL MUNICIPALITY'S YOUTH DEVELOPMENT POLICY FRAMEWORK

As approved by Fetakgomo Local Municipality Council

During the Ordinary Council Meeting

Monday 29th July 2013

COUNCIL RESOLUTION NUMBER:

CS20/2013: Youth Development Policy Framework

Cllr KRE Sefala

The Mayor

Date

Cllr KK Mamphekgo

The Speaker

Date